

WISCONSIN STATE
LEGISLATURE
COMMITTEE HEARING
RECORDS

2003-04

(session year)

Assembly

(Assembly, Senate or Joint)

Committee on
Colleges and
Universities
(AC-CU)

(Form Updated: 11/20/2008)

COMMITTEE NOTICES ...

➤ Committee Reports ... CR
**

➤ Executive Sessions ... ES
**

➤ Public Hearings ... PH
**

➤ Record of Comm. Proceedings ... RCP
**

INFORMATION COLLECTED BY COMMITTEE
FOR AND AGAINST PROPOSAL ...

➤ Appointments ... Appt
**

Name:

➤ Clearinghouse Rules ... CRule
**

➤ Hearing Records ... HR (bills and resolutions)
** **03hr_ab0208_AC-CU_pt01**

➤ Miscellaneous ... Misc
**

Vote Record

Committee on Colleges and Universities

Date: 3 June 2003

Bill Number: 208 (Regents)

Moved by: (^{Sub}~~Ambient~~) Snyder Seconded by: Underheim

Motion: _____

Committee Member

	<i>Foray</i>	<i>shells</i> Aye	<i>shelly</i> No	Absent	Not Voting	<i>Shelly</i>
Representative Rob Kreibich	X	<input checked="" type="checkbox"/>	<input type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	
Representative Mark Gottlieb	X	<input checked="" type="checkbox"/>	<input type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	
Representative Gregg Underheim	X	<input checked="" type="checkbox"/>	<input type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	
Representative Stephen Nass	X	<input checked="" type="checkbox"/>	<input type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	
X Representative Suzanne Jeskewitz	X	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
X Representative Judy Krawczyk		<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
Representative Debra Towns	X	<input checked="" type="checkbox"/>	<input type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	
Representative Jennifer Shilling	X	<input checked="" type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Representative Mark Pocan	X	<input checked="" type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
X Representative Larry Balow		<input type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Representative Spencer Black	X	<input checked="" type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	
Representative Marlin Schneider	X	<input checked="" type="checkbox"/>	X <input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	

Totals: _____

9 to passage
~~On a vote failed Shelly~~
 A 0595/2 Shilling vote 5-5 motion failed
 SA1 PASSED 10-

Vote Record

Committee on Colleges and Universities

Date: JUNE 3, 2003

Board of Regents

Moved by: _____

Seconded by: _____

AB 208

SB _____

Clearinghouse Rule _____

AJR _____

SJR _____

Appointment _____

AR _____

SR _____

Other _____

A/S Amdt 0595/2

UNMUN consent

5-5 Failed

A/S Amdt _____

to A/S Amdt _____

A/S Sub Amdt 0632/1

*Adoption of Sub 9-0
Kreibich / Underheim*

*Balow Jeskewitz
Not voting
Absent*

A/S Amdt _____

to A/S Sub Amdt _____

A/S Amdt _____

to A/S Amdt _____

to A/S Sub Amdt _____

Be recommended for:

☐ Passage
☐ Introduction

☐ Adoption
☐ Rejection

☐ Confirmation
☐ Tabling

☐ Concurrence
☐ Nonconcurrence

☐ Indefinite Postponement

Committee Member

Representative Rob Kreibich

Aye

No

Absent

Not Voting

☐
☐
☐
☐

Representative Mark Gottlieb

☐
☐
☐
☐

Representative Gregg Underheim

☐
☐
☐
☐

Representative Stephen Nass

☐
☐
☐
☐

Representative Suzanne Jeskewitz

☐
☐
☐
☐

Representative Judy Krawczyk *No vote*

☐
☐
☒
☐

Representative Debra Towns

☐
☐
☐
☐

Representative Jennifer Shilling

☐
☐
☐
☐

Representative Mark Pocan

☐
☐
☐
☐

Representative Larry Balow *No vote*

☐
☐
☒
☐

Representative Spencer Black

☐
☐
☐
☐

Representative Marlin Schneider

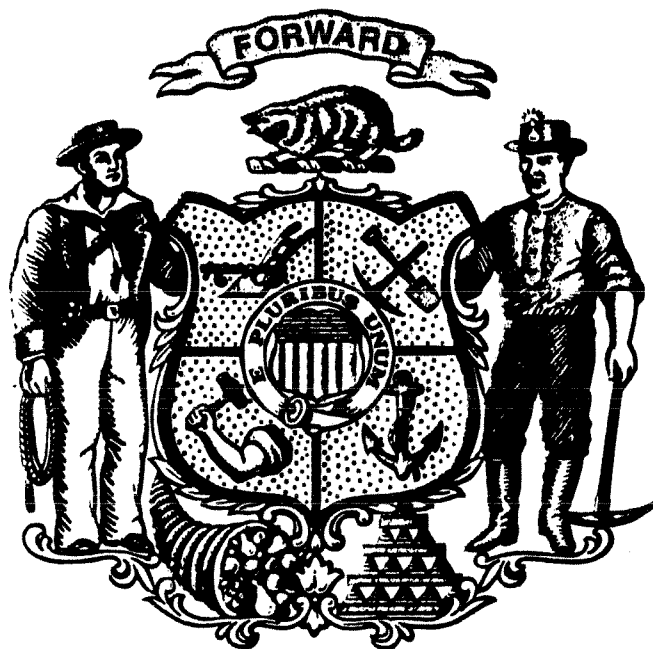
☐
☐
☐
☐

Totals:

10

0

*Passage as amended
Shilling / Underheim*



Hub, Brad



To: Members of the Colleges and University Committee
From: Maggie Brown, United Council of UW Students Legislative Affairs Director
Re: AB 208: Colleges and Universities Committee meeting on 5/20/03

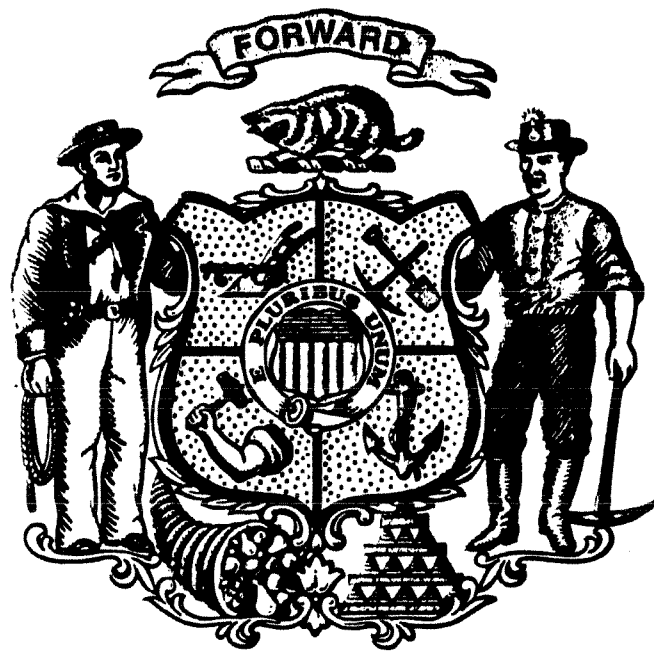
Attached you will find the United Council position paper on AB 208, which deals with appointments to the Board of Regents. Tomorrow the Colleges and Universities Committee will be voting on the bill and we encourage you to support it. I believe the proposed changes to the bill will adequately address the concerns discussed during the first meeting and will serve the state, students, and all UW stakeholders well.

Please let me know if you have any questions. Feel free to contact me via email or via phone at 3-3422!

Thanks ahead of time for your support!
Maggie Brown

Maggie Brown
Legislative Affairs Director,
United Council of UW Students
122 State Street, Suite 500
Madison, WI 53703
(608) 263-3422
Fax: (608) 265-4070

05/20/2003





United Council

of University of Wisconsin Students, Inc.

122 State Street Suite 500, Madison, WI 53703-2500 Phone (608) 263-3422 Fax (608) 265-4070

AB 208: Board of Regents Reform

April 7, 2003

United Council Request:

Introduce an amendment that would allow students to choose their own student regent(s).

Background:

The UW System is governed by the principle of shared governance pursuant to Wisconsin State Statute 36.09. Subsection five of WSS 36.09 states, "Students...shall have the primary role and responsibility for the review of policies concerning student life, services, and interests." This statute makes students a partner in shaping all aspects of their education. Consequently, students have the right to allocate their segregated fees as well as draft and review policies that impact students' lives. In 1979, the role of student governance was further expanded in *Oshkosh Student Association v. UW Board of Regents*, which allowed students the right to appoint their own representatives to chancellor search and screen committees.

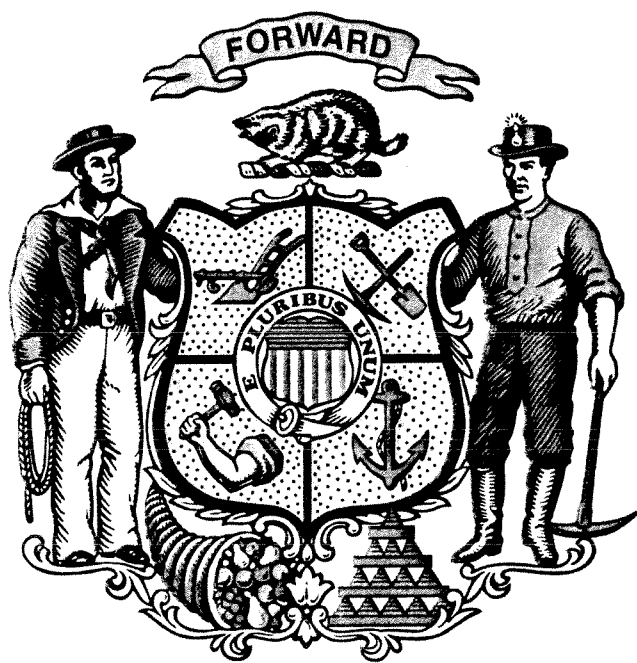
Although there is currently one student on the 17-member Board of Regents, students have no role in selecting who is to be their voice on the Board. This significantly hampers the ability of students to be involved in the decision making process of the Board of Regents.

During the 2001 Regular Session, Assembly Bill 371 and Senate Bill 175 were introduced to add one student to the Board of Regents, bringing the total number of students to two of eighteen. Under the bills' provisions, the governor would choose one student recommended by student government leaders and would select the second student regent, a non-traditional undergraduate student at least 24-years old. SB 175 was passed by the Senate on January 29, 2002. AB 371 passed out of the Committee on Colleges and Universities, but failed to be scheduled for an Assembly floor vote.

Discussion:

Students should not be silent partners in their education. In the spirit of shared governance, the voice of students should not be excluded from the development of policies concerning students' lives, services, and interests as codified in WSS 36.09(5). Students must be at the table when discussing issues like segregated fee budgets, campus climate, diversity, and curriculum. In addition, two students on staggered two-year terms would provide continuity, guaranteeing that the student voice would always be present on the Board. Finally, the student regent should be a representative of the students and, to this end students should be empowered to participate in the selection process of their student regent. In the spirit of compromise, students acknowledge that the governor and the Senate would ultimately approve their representative.

For more information, contact United Council Legislative Affairs Director Maggie Brown via phone at (608) 263-3422 or email at legislative@unitedcouncil.net.



Hub, Brad

From: Maggie Brown - Legislative Affairs
[legislative@unitedcouncil.net]
Sent: Monday, April 07, 2003 11:38 PM
To: brad.hub@legis.state.wi.us
Subject: AB 208

Hi Brad,

So, I've been thinking about AB 208. Since we won't have an official position on the bill until this weekend, I put together a position paper that solely focuses on the additional student member. Jeff's testimony will not mention the geographic distribution of the Board members, but if he is questioned about it, he has a simple response. We have no official position, but if the Board is to be redistributed, this would probably be a good way to do so. I would be able to garner a lot of support for the bill after the weekend (when we will probably endorse it), but until then, this is the best I can do. I don't know if Rep. Kreibich wants to exec the bill tomorrow, but if he doesn't, we'll be able to do a lot of work for him before the committee votes.

Jeff will be arriving a bit early to give you the position papers. He's bringing 15 copies of it and will hand them to you. I attached it though, for your viewing pleasure. If you have any questions, feel free to give me a call on my cell at 608-279-9517. I'll have it on all morning while I travel to Platteville (and will continue to have it on until JFC starts). Give me a call if you need to.

Thanks for all of your work. I appreciate everything you do for me and the students.

Take care (and be nice to Jeff tomorrow ☺)

Maggie

Maggie Brown
Legislative Affairs Director,
United Council of UW Students
122 State Street, Suite 500
Madison, WI 53703
(608) 263-3422
Fax: (608) 265-4070

04/08/2003

AB 208: Board of Regents Reform

April 7, 2003

United Council Request:

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Background:

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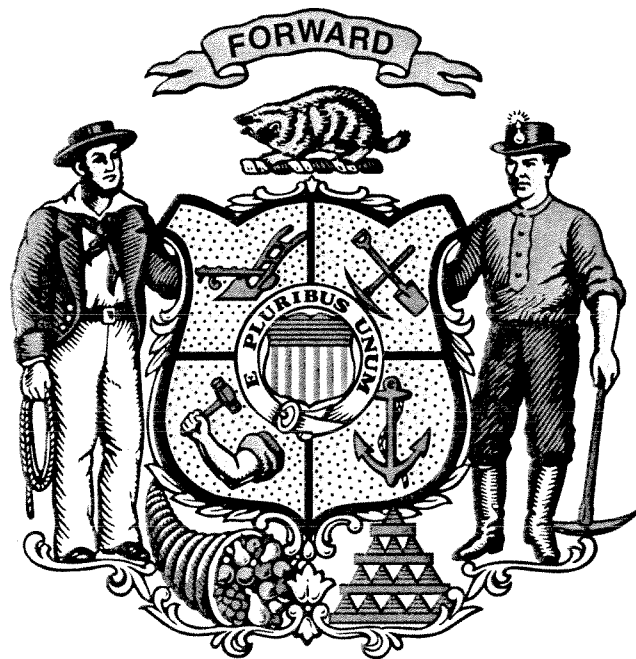
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Discussion:

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For more information, contact United Council Legislative Affairs Director Maggie Brown via phone at (608) 263-3422 or email at legislative@unitedcouncil.net.





Wisconsin Technical College System Board

Testimony on Assembly Bill 208

Assembly Committee on Colleges and Universities

Dan Clancy, Assistant State Director
Wisconsin Technical College System

April 8, 2003

Chairperson Kreibich and members of the Committee:

Thank you for the opportunity to appear before you today to comment on Assembly Bill 208, which would change the composition of the UW System Board of Regents.

My purpose for testifying on the bill is to urge the Committee to retain Wisconsin Technical College System Board representation on the UW Board of Regents. I make this request on behalf of the WTCS Board and System President, Richard Carpenter.

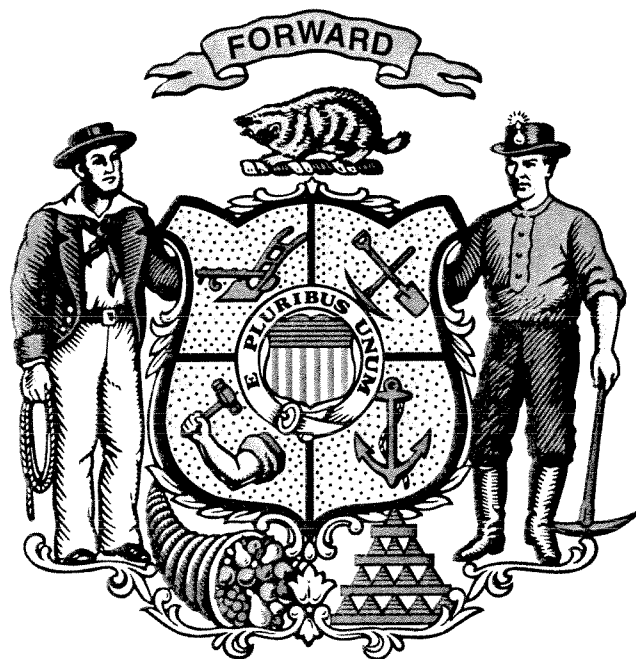
As drafted, AB 208 would eliminate the WTCS Board member position from the Regents. It is difficult to understand the reason for this change because AB 208 would not eliminate the position held by the UW Board of Regents President on the WTCS Board, nor would the bill eliminate the State Superintendent's position on both boards.

From the origins of Wisconsin Technical College System in 1911 to the present, individuals representing the UW and the State Superintendent of Public Instruction have held *ex officio* positions on the technical college governing board. Similarly, when the UW System was created in its current configuration in the early 1970's, the Legislature included in the composition of the Board of Regents, *ex officio* positions for the President of the WTCS Board and the State Superintendent.

These reciprocal arrangements have served the state's two postsecondary education systems well. The active participation in board meetings as well as the written reports presented by the WTCS and UW System representatives at each other's board meetings have provided a formal conduit for information sharing between the two systems. Those charged with overseeing the development and implementation of policies for the state's postsecondary education programs on both the Board of Regents and the WTCS Board are immeasurably better informed about the decisions, issues, and actions of the other board as a result of this cross-representation.

Just as importantly, the reciprocal member requirement sends a powerful message from the state's policymakers that coordination and collaboration among the Department of Public Instruction, the WTCS, and the UW System at the highest level is to be encouraged. The fruits of this can be seen in the historic joint meeting of the two governing boards held in April 2000. While the meeting was prompted by a desire to take joint action on the adoption of new policies with respect to student transfer between the two systems, the meeting took place as a direct result of the efforts of the governing board members who served on both boards. This joint meeting marked a new era of cooperation by the leadership of the two systems and has led to increased dialogue between the two governing boards as well as between WTCS and UW System administrators. The resulting discussions have concerned not only efforts to further improve transfer opportunities, but also to clarify the mission of each system, coordinate development of biennial budget proposals, and increase joint programming and services for students.

For these reasons, I would urge you to retain WTCS Board representation on the UW Board of Regents.



AB 208 – Appointment of UW Board of Regents
Assembly Colleges and Universities Committee
Representative Rob Kreibich, Chairperson
April 8, 2003

Dear Chairperson Kreibich and Members of the Committee,

Wisconsin Technical College District Boards strongly support current law providing that the Wisconsin Technical College System (state) Board and the UW Board of Regents each have a representative serving on the other governing board. Current law provides that the WTCS Board President or his/her designee have a place on the UW Regents. Current law also places the UW Regent President or his/her designee on the WTCS Board.

As introduced, AB 208 would eliminate the WTCS Board member position from the UW Regents. It would not affect the UW Regent member serving on the WTCS Board, as provided in Chapter 38 *Wis. Stats.* The current cross-representation between the UW Regents and WTCS Board has been beneficial to Wisconsin and has improved cooperation and understanding across the state's educational spectrum. There has never been a more important time for this shared participation to continue as both boards seek to be the best-informed and most effective stewards possible for the state.

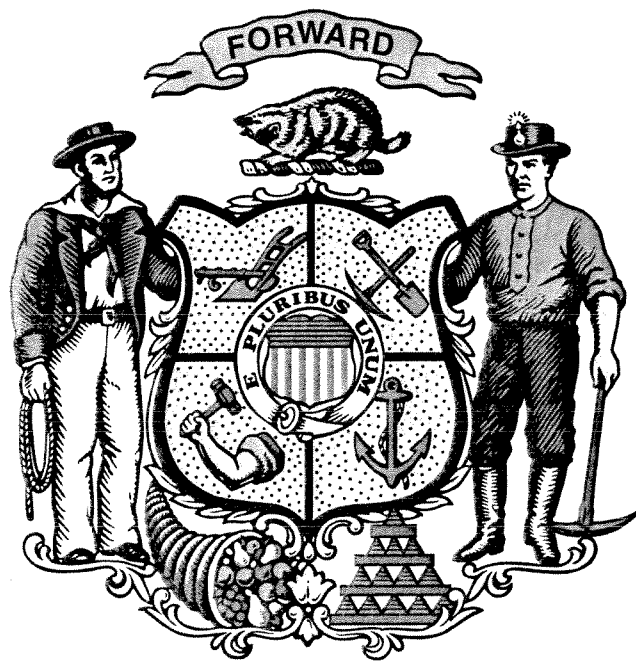
Local technical college district boards statewide respectfully request that AB 208, if otherwise supported by this committee, be amended to maintain the WTCS Board seat on the UW Board of Regents.

Your consideration is greatly appreciated.

On behalf of Wisconsin's Technical College District Boards, Sincerely,

Paul Gabriel
Executive Director

Wisconsin Technical College District Boards Association
22 N. Carroll Street, Suite 103
Madison, WI 53703
608 266-9430 pgabriel@districtboards.org





United Council

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122 State Street Suite 500, Madison, WI 53703-2500 Phone (608) 263-3422 Fax (608) 265-4070

Appointments of Members of the Board of Regents AB 208/SB 85

Current Law

The Board of Regents currently consists of 17 members: 14 at-large citizen members, the state superintendent of public instruction, a member of the Technical Colleges System Board (TCSB), and a student member. The 14 citizen members and the student are all gubernatorial appointees.

Bill's Recommendation

In its current form, AB 208 would change the Board's membership to have one citizen member from each of the 16 technical college districts, replacing the 14 at-large citizen seats and the TCSB seat. Further, a non-traditional student would be added, joining the traditional student and the state superintendent of public instruction. Total membership would be nineteen.

- 16 citizen members from the technical college districts
- 2 student members (1 traditional, 1 non-traditional)
- 1 state superintendent of public instruction
- 19 total members of the Board of Regents

Rep. Kreibich has drafted a substitute amendment that would reshape the Board in a somewhat similar manner. It would reduce the number of citizen members to 12, each from a different cooperative educational service agency (CESA) district. Two additional students would be added, one traditional and one non-traditional. These members would join the current traditional student (who would be chosen by elected student leaders), the state superintendent of public instruction, and the member from the TCSB. Total Board membership would continue to be 17.

- 12 citizen members from the CESA districts
- 3 student members (2 traditional, 1 non-traditional)
- 1 state superintendent of public instruction
- 1 member of the TCSB
- 17 total members of the Board of Regents

Discussion

1. Geographic distribution of the members of the Board of Regents will guarantee that the entire state is represented on the Board. Across the state, people have varying priorities for the UW System, as well as vastly different backgrounds. For instance, in northern Wisconsin, many people perceive residents to be very wealthy, when in reality many of the residents are property rich and financially poor. Having a geographically distributed membership will allow the Board to identify how the UW System could better serve rural communities,

address the needs of students originating from and living in all areas of the state, as well as the examine and weigh the impacts of key fiscal decisions.

2. As a result of proposed budget cuts, the UW Board of Regents will be required to make difficult decisions that will affect quality, access, and affordability. As the state requires students to pay an increased share of the cost of their education, it is imperative that students have an increased role in the decision making process. Students now contribute approximately 18-20% of the total UW System budget, but currently have only one seat. Three seats on a 17 member board are about 18 percent of total seats.
3. In the spirit of shared governance, the voice of students should not be excluded from the development of policies concerning students' lives, services, and interests as codified in WSS 36.09(5). Students must be at the table when discussing issues like segregated fee budgets, campus climate, diversity, and curriculum.
4. During the 2001 Regular Session, Assembly Bill 371 and Senate Bill 175 were introduced to add one student to the Board of Regents, bringing the total number of students to two of eighteen. Under the bills' provisions, the governor would choose one student recommended by student government leaders and would select the second student regent, a non-traditional undergraduate student at least 24-years old. SB 175 was passed by the Senate on January 29, 2002. AB 371 passed out of the Committee on Colleges and Universities, but failed to be scheduled for an Assembly floor vote.
5. Multiple students on staggered two-year terms would provide continuity, guaranteeing that the student voice would always be present on the Board. In previous years, when the appointment process has been delayed, the student seat on the Board has been vacant during crucial times, such as the setting of tuition and adoption of the annual operating budget.
6. Finally, all student members of the Board should be representative of the students and, to this end students should be empowered to participate in the selection process of their student regent. Allowing student leaders to be involved in the search and screen process for the student regents would be fair to all parties. Students acknowledge that the governor and the Senate would ultimately approve their representative. See attachment for further details.

Recommendations

Passage of AB 208: Addition of an amendment that would allow elected student representatives to chose all student members of the Board in consultation and collaboration with the Governor. See attachment for more details.



United Council

of University of Wisconsin Students, Inc.

122 State Street Suite 500, Madison, WI 53703-2500 Phone (608) 263-3422 Fax (608) 265-4070

Student-based search and screen committee coordinated by the Governor's Office (possible amendment to AB 208)

The student regent selection process described below is the one that was used by Governor Doyle for the recent appointment of Beth Ann Richlen. The only difference is the committee membership. The membership of the committee that chose Richlen included the UC President, the Governor's higher education policy analyst, the Governor's Appointments Director, and the outgoing student regent.

A selection or search and screen committee would be convened by the Governor's Office. A student representative from each UW System institution, chosen by the student government in the spirit of shared governance, would serve on the student regent selection committee with any members of the Governor's staff or other who were deemed appropriate (appointments director, higher education policy director, outgoing student regent, etc.). The selection committee would then interview candidates it wished to and, upon the conclusion of the interviews, forward the names of three students to the Governor for his consideration. The Governor would then make his decision based on the recommendations and/or personal interviews with the students.

There are a number of options for changing the committee membership if a search committee of 15-20 is a concern. Membership on the committee could rotate with each student regent appointment process that occurs, dividing campuses into groups of 5 or 6 on a rotating basis.



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University of Wisconsin Board of Regents Membership May 2003

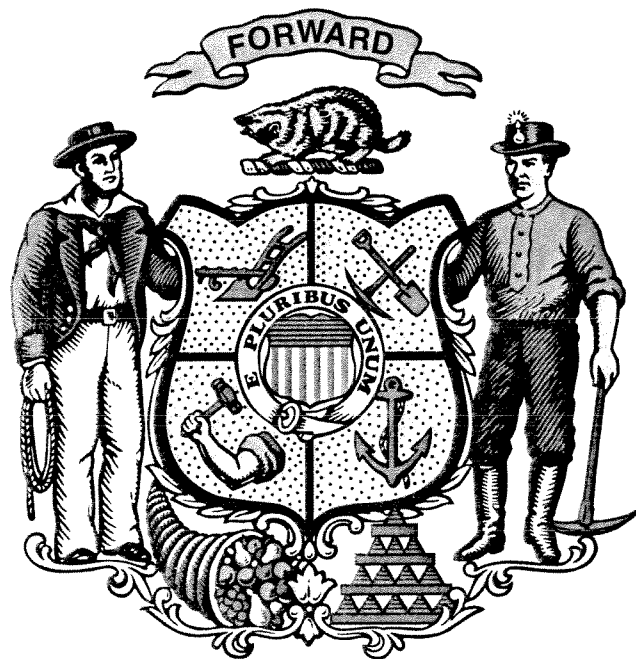
Regent	Residence
Nino Amato	Madison
Roger Axtell	Janesville
Mark Bradley	Wausau
Elizabeth Burmaster	Madison
Eileen Connolly-Keesler	Oshkosh
Danae Davis	Milwaukee
Guy Gottschalk	Wisconsin Rapids
Gregory Gracz	Milwaukee
Toby Marcovich	Superior
Fred Mohs	Madison
Jose Olivieri	Milwaukee
<i>Charles Pruitt</i>	<i>Shorewood (nominated)</i>
Gerard Randall, Jr.	Milwaukee
Beth Richlen	Stevens Point/Madison
Peggy Rosenzweig	Wauwatosa
Jesus Salas	Milwaukee
Jay Smith	Middleton (term ends in July)
David Walsh	Madison

UW Board of Regents Geographic Distribution May 2003



*Published by United Council of UW Students, May 2003

**Map includes Governor Doyle's newest appointees; excludes Regents with terms ending in May 2003, as well as Jay Smith (term ends July)



Hub, Brad

From: Wavrunek, Glenn
Sent: Thursday, April 17, 2003 11:35 AM
To: Hub, Brad
Subject: Regent Bill

Hey Brad --

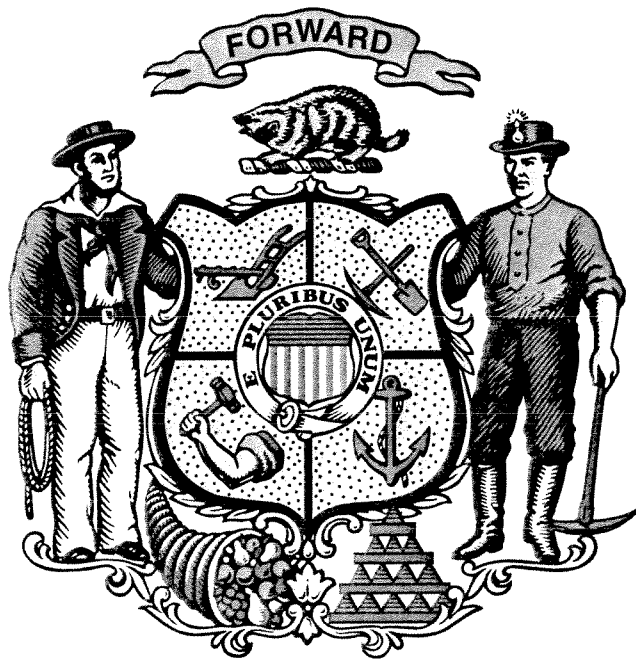
I know you're busy so I thought I'd send you an email on the Regent Bill.

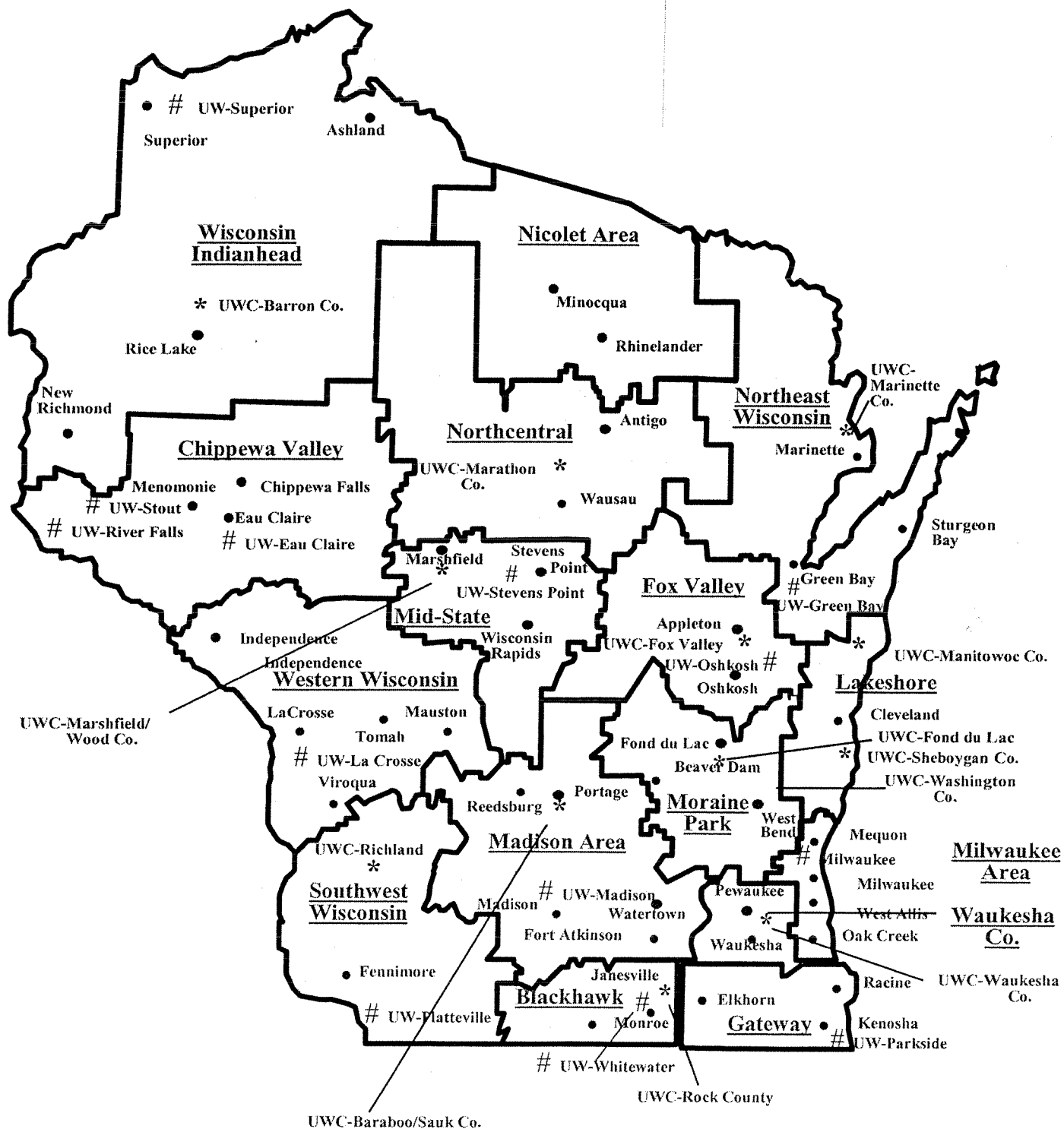
After talking to Mark about this, he understands that the Congressional map is probably not the best map to use but wanted to run this suggestion past you -- what would you think of a proposal where there would be 12 appointed regents (along with the 5 others as mentioned so that the entire board is 17 members) where they are appointed by State Senate District - with not more than 1 coming from the same district - and 9 of the 12 appointments must have a UW Campus/Two Year Center in their district. This would thus allow:

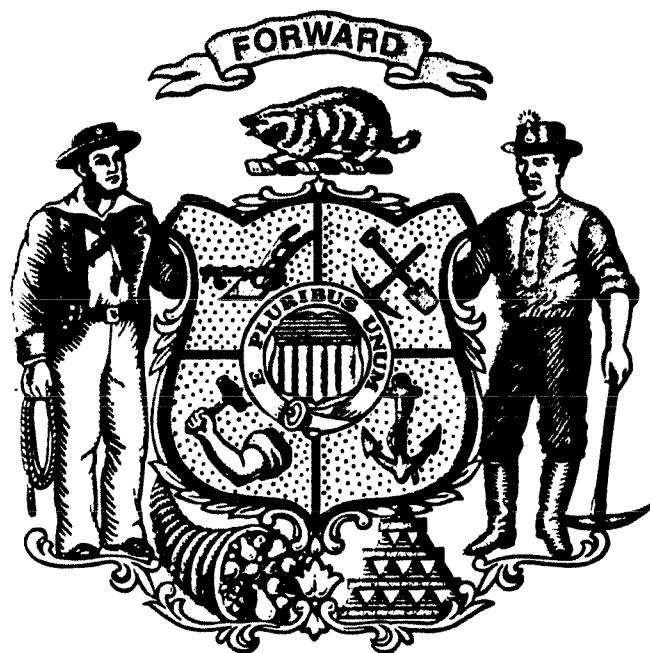
- appointments based more on population and not geography.
- 9 out of the 12 appointments would have a UW school in the district and thus force appointments to cover the western and northern part of the state, which is what we're trying to basically do here.
- 3 appointments would come from Senate districts that do not have a UW School it and thus ensure that the Metro Milwaukee area ... and the Dane County area a bit too ... would have more say than what the CESA map would allow.
- easier to explain to Representatives and Senators because they understand and can visualize the State Senate map much more than the CESA map.

Thoughts???? Thanks again for letting us in on these discussions,

Glenn Wavrunek
Office of Rep. Mark Pocan

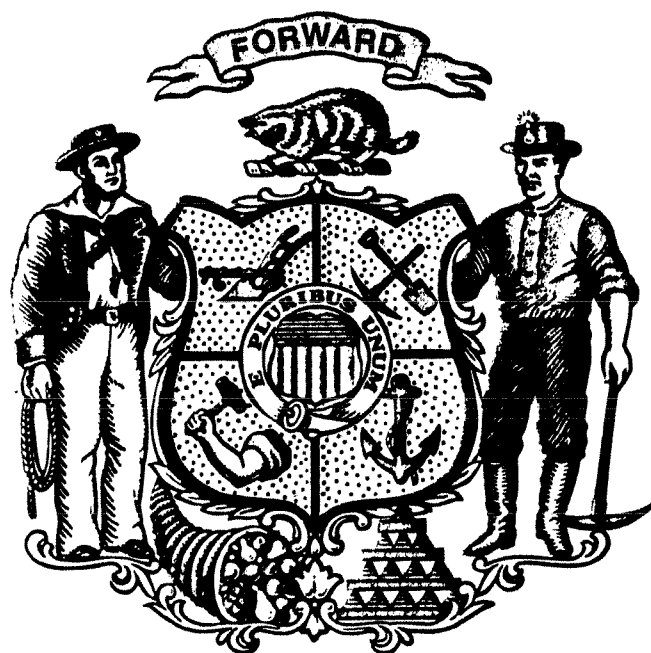






New Regents Map





REGENTS Bill LRB-0647/3

AB 208

DEADLINE: March 5, Wednesday

REPRESENTATIVES

SENATORS

Terry Musser
Lorraine SenHillman
CAROL OWENS

Ludwig

John Ainsworth
Shel Albers
Scott Gunnerson

Bies

Al Ott

Loeffelholz

Hahn

Kestell

M Lehman

Hahn

~~WILLIAM~~

Harsdorf